



# Community Benefits Advisory Group Meeting

November 16, 2023



## Closed Captions in English and Spanish

English closed captions are available within Zoom and YouTube.

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<https://ibr.news/captions>

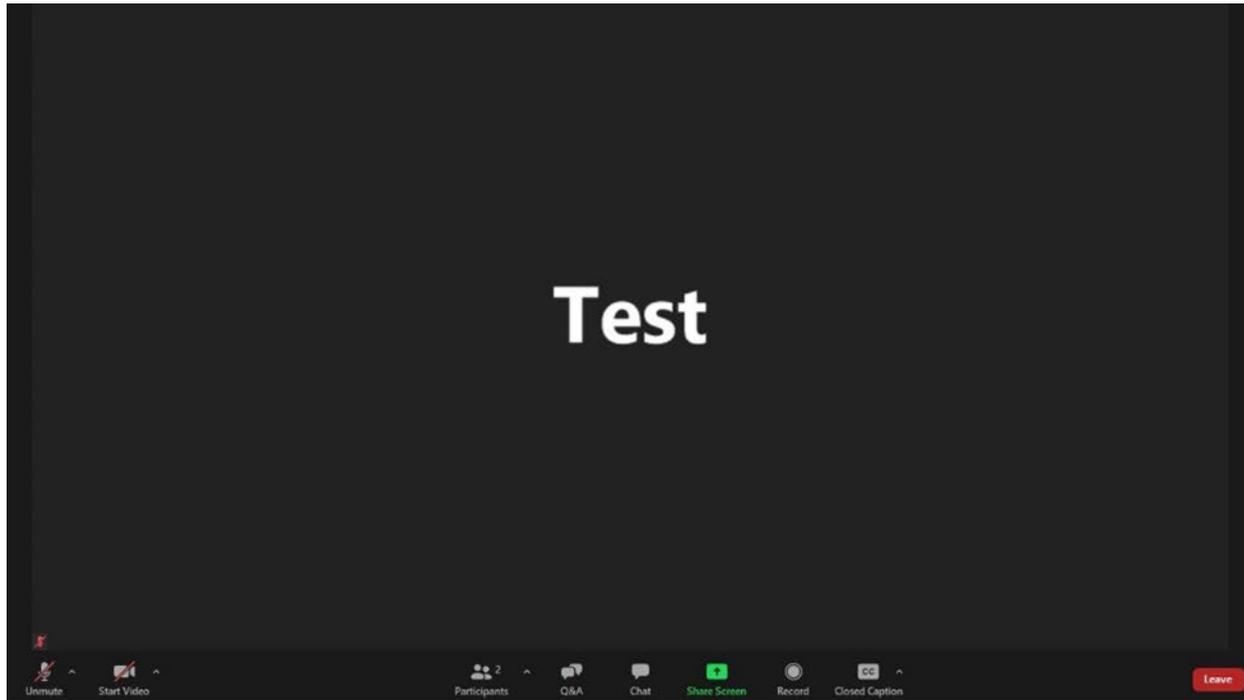
## Subtítulos disponible en Inglés y Español

Los subtítulos en Inglés están disponibles en Zoom y YouTube.

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# How to Access Closed Captions



1. At the bottom middle of your screen, you should see a menu of options. If you can't see the menu, hover your mouse over the bottom middle of the screen.
2. Then click on the “CC” icon and a separate window with captions will appear.



# ASL Interpretation

- ▶ In the effort to continue to center equity there is an ASL interpreter in addition to closed captioning.
- ▶ To make sure the interpreter is always visible please right click their video and select spotlight video.
- ▶ For those watching on YouTube, when we screenshare, you will be able to see the slideshow, closed captioning and the ASL interpreter. You will still be able to hear different people speaking but may not see them.

# Public Input Instructions

- ▶ There will be an opportunity to provide brief public input later in the meeting today (around 11:45 a.m.)
- ▶ Verbal public comment will be welcome in the Zoom webinar during the designated time, with the option to turn on your camera.
  - Please use the link located in the meeting description on the YouTube meeting page or on the IBR CBAG meeting webpage.
  - Commenters will not be allowed to share their screens and will be removed from the room once the public comment period concludes.
- ▶ **To comment by phone:**
  - Dial: +1 646 931 3860 US or 408-638-0968
  - Enter meeting ID: 823 5803 3783, passcode: 385815
  - Dial \*9 to raise your hand
  - After you are invited to speak, dial \*6 to unmute yourself.



# Group Agreements

- ▶ Put relationships first
- ▶ Keep focused on our common goal
- ▶ Notice power dynamics in the room
- ▶ Create a space for multiple truths & norms
- ▶ Be kind and brave
- ▶ Practice examining racially biased systems and processes
- ▶ This is a learning space for everyone, look for learning
- ▶ Advisory group members will turn cameras on as you share this space together
- ▶ Take care of your personal needs as they come up. Let the facilitator know if you need to step away.
- ▶ Virtual participant can participate by taking written notes, and using the 'Raise Hand' and 'Speak' features for active engagement
- ▶ Welcome diverse perspectives; it's okay to disagree
- ▶ Move Up, Move Up
- ▶ Assume and have good intentions



# Welcome CBAG Members

Greg Johnson, Program Administrator

# CBAG Sharing

- ▶ Welcome

- Greg Johnson, Program Administrator
- Mayor Anne McEnery-Ogle, City of Vancouver
- Commissioner Mapps, City of Portland

- ▶ Introductions – CBAG Members

- Please introduce your name, organizational affiliation or at large status, and pronouns

# Meeting Agenda

Time	Topic
10:00 a.m.	<ul style="list-style-type: none"><li>• Call to order</li><li>• Welcome and introductions</li><li>• Meeting overview and outcomes</li></ul>
10:25 a.m.	<ul style="list-style-type: none"><li>• Program update</li><li>• History of program area<ul style="list-style-type: none"><li>○ Q&amp;A</li></ul></li></ul>
10:45 a.m.	<ul style="list-style-type: none"><li>• Presentation on the program's equity and climate frameworks and the community values and priorities<ul style="list-style-type: none"><li>○ Q&amp;A</li></ul></li><li>• Visioning exercise</li><li>• Discussion question<ul style="list-style-type: none"><li>○ What is the future state of our communities in the program area when construction is complete?</li></ul></li><li>• Activity<ul style="list-style-type: none"><li>○ Individual reflection</li><li>○ Pairs/triads discussion</li><li>○ Small group discussion</li><li>○ Large group report</li></ul></li></ul>
11:45 a.m.	<ul style="list-style-type: none"><li>• Public comment</li></ul>
11:55 a.m.	<ul style="list-style-type: none"><li>• Closing and next steps</li></ul>

# Program Update

Greg Johnson, Program Administrator

# Recent Program Updates

## ► Recent presentations:

- Vancouver Transportation and Mobility Commission
- Association of General Contractors
- Conference of Minority Transportation Officials (COMTO)
- Pacific NW Waterways Association
- Neighborhood Associations:
  - *HiNooN (Hayden Island Neighborhood Association)*
  - *East Columbia Neighborhood Association*
  - *Bridgeton Neighborhood Association*
- City of Portland Historic Landmarks and Design Committee



# Recent Program Updates

## ▶ Bi-State Legislative Committee Meeting – Nov. 3

- Video recording and meeting materials available online
- [www.interstatebridge.org/calendar](http://www.interstatebridge.org/calendar)

## ▶ Contractor Meet and Greet – Nov. 8

- Opportunity for Disadvantaged Business Enterprises & Small Business Enterprises to learn about potential future contracting work, discover resources for technical support and network with other contractors

## ▶ IBR Tour with Oregon Transportation Commission – Nov. 8





# History in the Program Area

Greg Johnson, Program Administrator and City of Vancouver  
Mayor Anne McEnery-Ogle

# IBR Corridor History: Vancouver's Journey

## Indigenous Peoples

Indigenous cultures and community since time immemorial. This area remains significant to Indigenous people today

## Military and Trading

Columbia Rediviva - 1792  
Hudson's Bay Company - 1825  
Vancouver Barracks - 1849

## Industrialization

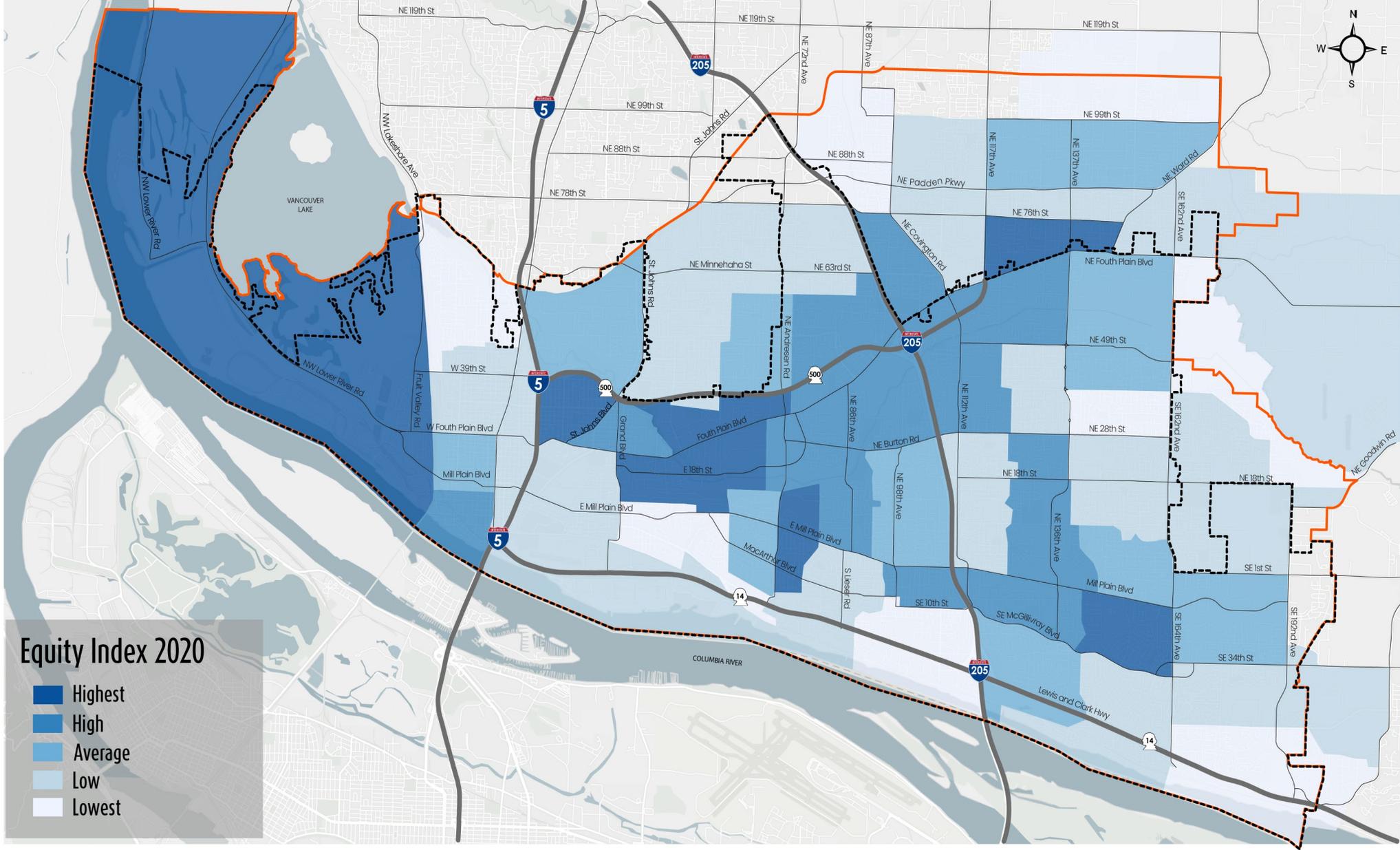
Railroad - 1906  
First interstate bridge - 1917  
Second interstate bridge - 1958  
Columbia River hydro system - 1940s-1960s  
Kaiser Shipyards - 1942  
Vancouver Housing Authority - 1942  
Federal highway system - 1950s-'70s

## Great Suburban Expansion (1970s - 2010s)

Affordability  
Auto oriented, single-family housing  
Imbalance of jobs/housing  
Interstate commute issues  
Politically driven tax reform

## Suburban - to - urban transition (present)





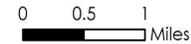
### Equity Index 2020

- Highest
- High
- Average
- Low
- Lowest

### Legend

- City Boundary
- Utility Service Boundary
- Major Arterials

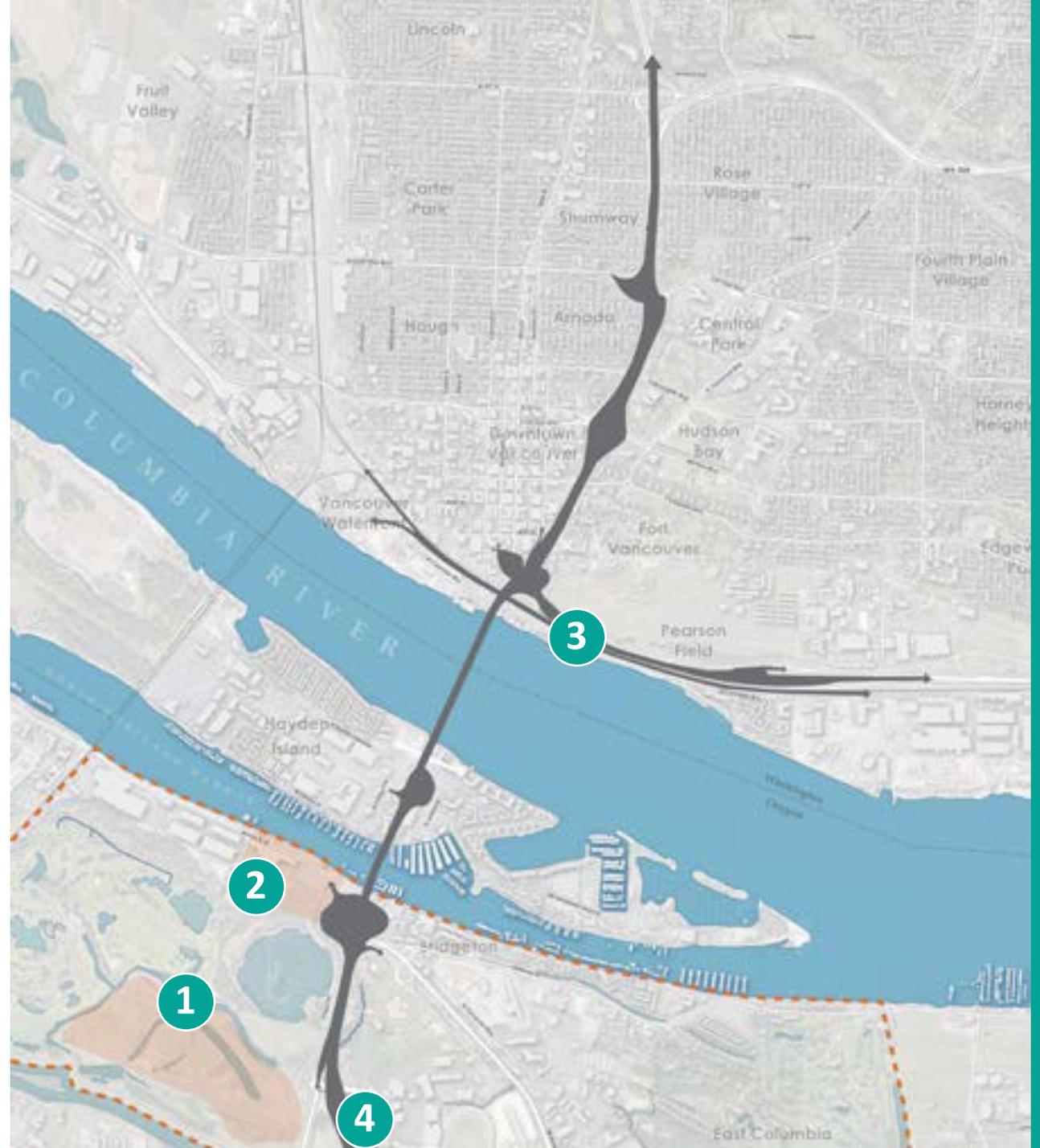
County of Clark, WA, Oregon Metro, Oregon State Parks, State of Oregon GEO, WA State Parks GIS, Esri, HERE, Garmin, SafeGraph, GeoTechnologies, Inc, METI/NASA, USGS, Bureau of Land Management, EPA, NPS, USDA

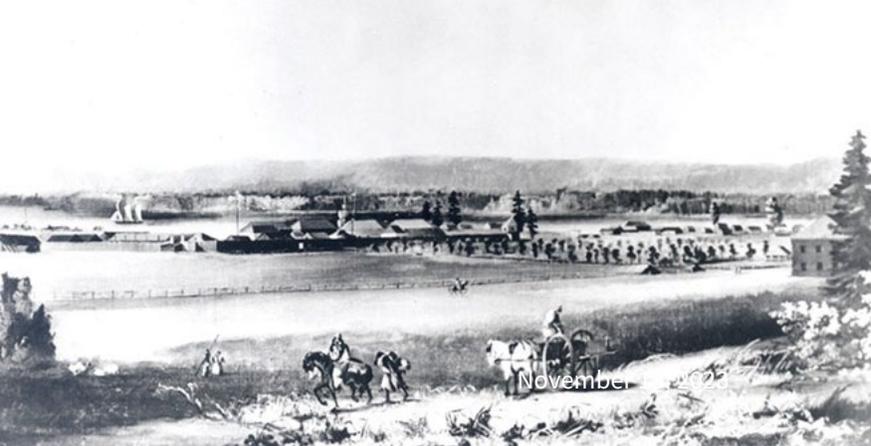


# Program Area History

- 1 Vanport Floods
- 2 Portland Assembly Center
- 3 Indigenous Peoples - Historical Context
- 4 I-5 Construction - Community Displacement

*The intent of this restorative inquiry is to look back, not ascribe blame, but shed light on history and experiences to learn from it to move to a brighter future and not repeat the harms of the past.*





# IBR Corridor History: Indigenous Peoples Historic Context

Indigenous peoples have lived in and traveled to the Portland-Vancouver region since time immemorial, including in the immediate vicinity of the current Interstate Bridge.

White settlement disrupted tribal communities in the early 19th Century, and the U.S. government removed most Indigenous peoples to reservations in the 1850s.

**This area along the Columbia River remains significant to Indigenous communities today.**

IBR is consulting and coordinating with 10 federally recognized tribal governments. This process is a government-to-government process established through federal and state law.



# IBR Corridor History: Vanport Flood

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Vanport was built as a temporary housing solution to Portland's rapidly growing population. At its peak it housed nearly 40,000 residents, almost 40% were African-American.

In 1948, a massive flood occurred and communities were not warned or evacuated.

**18,500 families were displaced, more than 1/3 African-American.**

Racial covenants and redlining acted as social dividers which kept black communities segregated from economic opportunity.



# IBR Corridor History: Portland Assembly Center

At the time of the Japanese attack on Pearl Harbor in 1941, about 120,000 persons of Japanese ancestry lived on the U.S. mainland, mostly along the Pacific Coast.

In May 1942, Portland-area Japanese Americans were evacuated to temporary living quarters in the Pacific International Livestock Exposition building in North Portland, renamed the North Portland Assembly Center.

**2/3 of individuals held at the assembly center were U.S. citizens.**

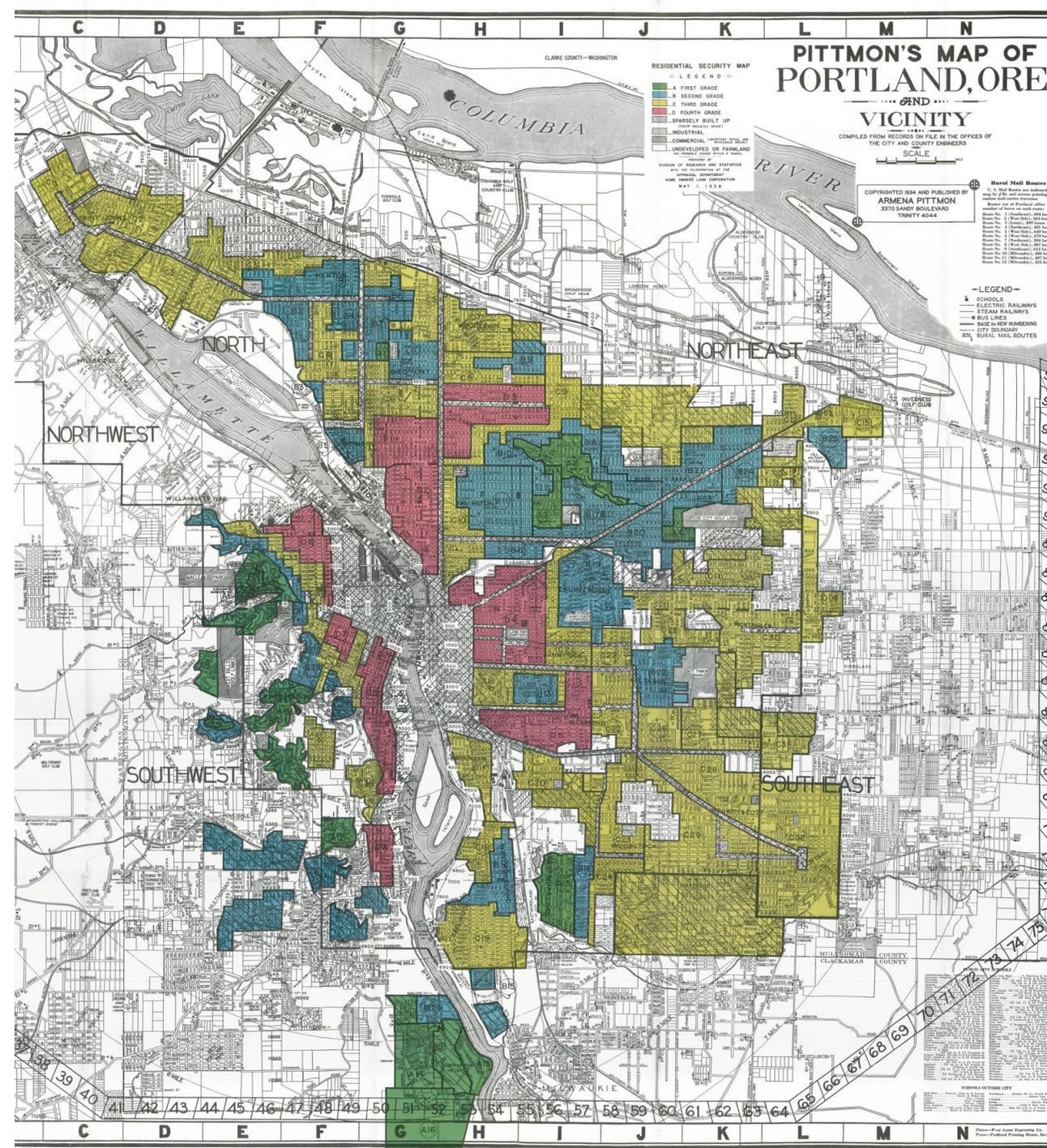
Camp residents lost over \$400 million in property during their incarceration.

# Redlining in Portland

1919

“The Portland Real Estate Board’s Code of Ethics mandated that real estate agents not sell to individuals whose race would ‘greatly depreciate, in the public mind, surrounding property values.’”

Source: By Walidah Imarisha, *A Hidden History* (2013) Oregon Humanities



# Albina Displaced

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1956

“Voters approve construction of Memorial Coliseum in the Eliot neighborhood, **resulting in the teardown of more than 450 Albina homes and businesses.** At the time, four out of five people in this thriving, close-knit community are Black. Many are former inhabitants of Vanport because redlining policies limited where they could live. This same year, federal officials also approve highway construction funds that would pave Interstate 5 and [Highway] 99 through South Albina, **destroying more than eleven hundred homes.**”

Source: By Walidah Imarisha, *A Hidden History* (2013) Oregon Humanities





# Program Principles, Values, and Frameworks

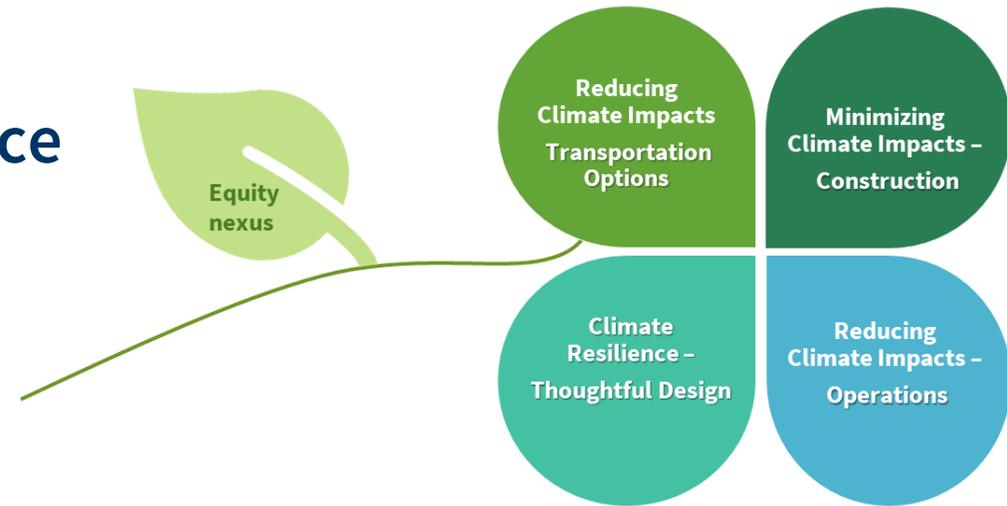
# IBR Equity Framework

## ► Principles:

- Acknowledge, honor, and apply lessons learned from history as well as current events
- Identify and address disparities
- When legally permissible, use existing laws and regulations as the floor, rather than the ceiling
- Prioritize contract equity and economic justice
  - *Leverage ~ \$6 billion program investment to the benefit of the region*
  - *Give those most impacted by program with the least access to decision-makers opportunities for meaningful engagement*

# Climate Framework & Program Elements

- ▶ Resilience and adaptation
- ▶ Deliver transportation options and reduce GHG in support of state goals
  - High-capacity transit (dedicated guideway)
  - Variable rate tolling
  - Low-stress active transportation options
  - Safety and efficiency solutions
  - Long-term operations and maintenance considerations
- ▶ Construction – minimize embodied carbon
  - Multiple elements under consideration, from construction equipment emissions to materials



# Community Values & Priorities

## ► As identified by CAG:

- Increasing the capacity of river crossings by providing all modes of transportation is essential to effectively and safely move more people, goods, and services
- Centering equity & avoiding further harm
- Improve resiliency to global climate change
- Informed, data-driven decision-making
- Cost effectiveness (affordability & future planning)
- Economic empowerment
- Congestion relief
- Transportation facilities must reflect the needs of all ages & abilities, and remove barriers, including language, to access and ensure availability to transportation choices
- Protect natural resources
- Honor and protect historical heritage & cultural resources
- Bi-State cooperation
- Opportunities for meaningful and equitable community engagement

# Question for the Visioning Exercise

- ▶ What is the future state of our communities in the program area when construction is complete?
- ▶ What items address the guidance from the equity framework? What items address the guidance from the climate framework?
  - Examples:
    - *People with different incomes and identities are able to afford living in the neighborhood and feel safe walking/biking/driving.*
    - *There are no more heat domes in these neighborhoods.*



# Breakout Session in Progress

We will return in 35 minutes.

# What's Next?

# Large Group Report

# CBAG Workplan

- ▶ December 2023
  - Potential CBAG framework elements (follow up from October meeting)
- ▶ January 2024
  - Final recommendations on first group of framework elements
- ▶ February 2024
  - Framework elements: Mobility and Accessibility
- ▶ March 2024
  - Framework elements: Community Benefits
- ▶ April 2024
  - Framework elements: Avoid further harm
- ▶ May 2024
  - Framework elements: Physical Design

# Next Program Meetings

- ▶ Equity Advisory Group (EAG)
  - November 20, 2023 – 5:30-7:30 PM
- ▶ Community Benefits Advisory Group (CBAG)
  - December 14, 2023 – 10:00 AM-12:00 PM
- ▶ Community Advisory Group (CAG)
  - December 14, 2023 – 4:00-6:00 PM



# Public Comment

# Comment Instructions

## To make a verbal comment:

- ▶ To make a live comment via phone, dial: +1 646 931 3860 or +1 408 638 0968
  - ▶ Meeting ID: 823 5803 3783
  - ▶ Passcode: 385815
- ▶ Dial \*9 to raise your hand
- ▶ The facilitator will call on participants to provide comment
- ▶ Dial \*6 to unmute yourself
- ▶ Please provide your name and affiliation
- ▶ 10-minute timeframe will be divided among the number of requested speakers

**If we run out of time and you have not had a chance to speak, you can still provide comments after the meeting.**



# Comment Instructions

## To submit comments after the meeting:



- ▶ Fill out the comment form on the program website or email your comments to [info@interstatebridge.org](mailto:info@interstatebridge.org) with “CBAG Public Comment” in the subject line.
- ▶ Call **360-859-0494** (Washington), **503-897-9218** (Oregon), **888-503-6735** (toll-free) and state "CBAG Public Comment" in your message.
- ▶ Written comments need to explicitly say “**CBAG Public Comment**” in the subject line or in the body of the message for them to be identified and distributed to CBAG members.
- ▶ All written comments must be received prior to 48 hours in advance of each upcoming meeting in order to be distributed to advisory group members. Comments received after that point will be distributed to members in advance of their next meeting.



# Wrap up



Thank you!



November 16, 2023